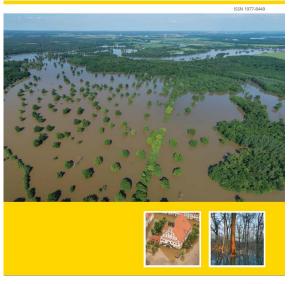


Exploring synergies between floodplain restoration, water policies and thematic policies

Flood risks and environmental vulnerability
Exploring the synergies between floodplain restoration, water policies and thematic policies



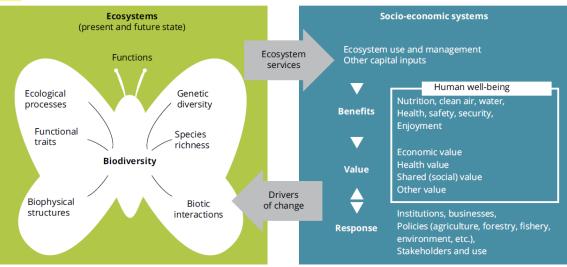
European Environment Agency

- Written together with ETC/ICM colleagues (Henk, Mathias, Lidija, Luka), ETC/CCA, expert workshop participants, EEA colleagues etc.
- Looking for synergies, seen from a water perspective (focus on floods)



http://www.eea.europa.eu/publications/flood-risks-and-environmental-vulnerability

Synergies between ecosystem services and disaster risk reduction





Model Integrated Risk Management Civil Protection, Switzerland (FOCP 2001, revised in 2012)

of resilience
Financing of reconstruction

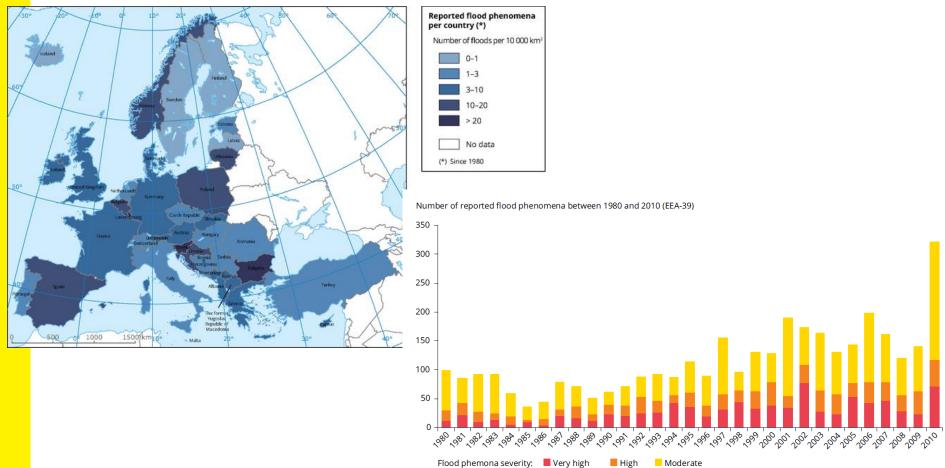




Floods in Europe



Floods in Europe

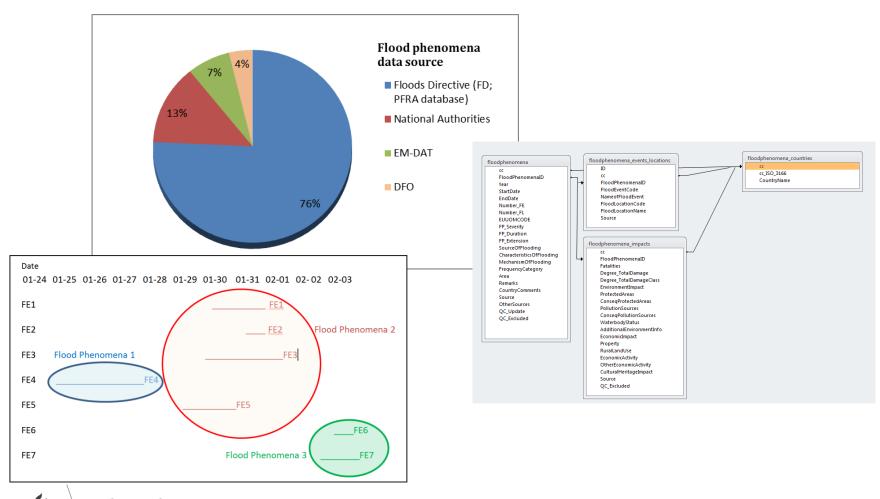




http://www.eea.europa.eu/data-and-maps/data/european-past-floods

High Moderate

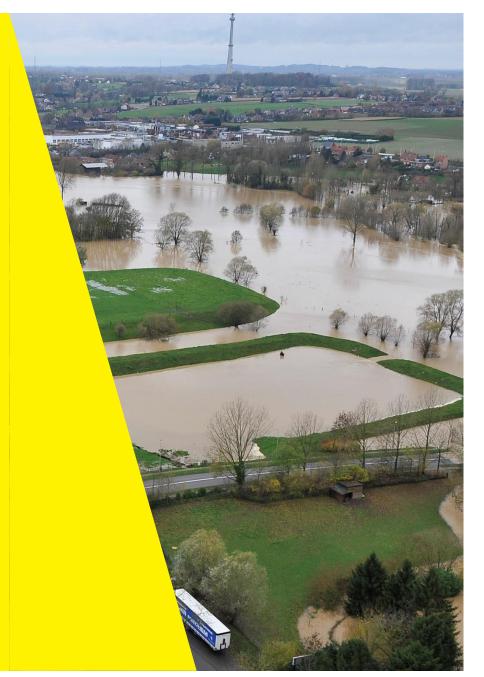
European floods database







Status of Europe's floodplains



Floodplains?

Guiding questions for mitigating or reducing flood risk:

- How is the area used? What are the potential consequences of flooding?
- What is the hydrological regime?
- What is the connectivity of the water body (river) and the floodplain?
- What is the water-quality?

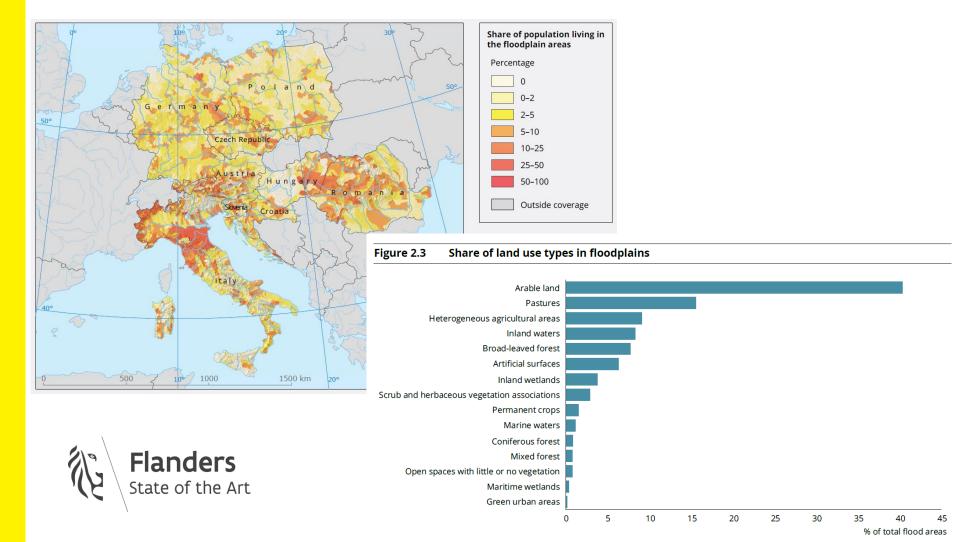
No comprehensive classification

- Alluvial areas
- Riparian zones
- Wetlands
- Hydraulic floodplain

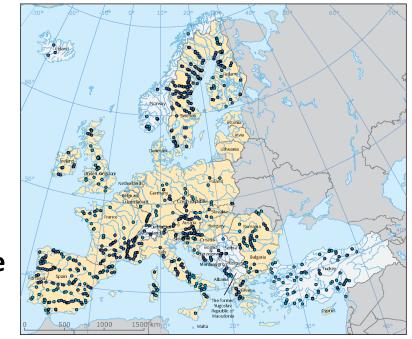
Working definition for the report: "intermittently inundated lands next to river beds and channels"



Socio-economic developments and land use change



Hydromorphological changes and pollution



- Hydrological regime
- Connectivity
- Morphology
- Pollution and historic contamination



Dams with reservoirs on riversHydropower dams

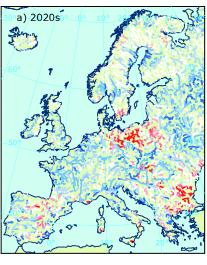
Only for rivers with a catchment > 10 000 km²

Kosovo under UNSCR 1244/99

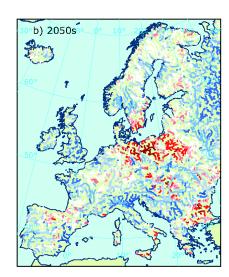
Member States of the EU
EEA member and
cooperating countries
not part of the EU
Outside coverage

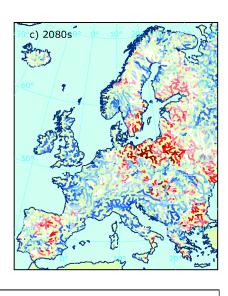
Climate change





(%) - 60 - 40 - 20 - 10 - 5 5 10 20 40 60





Note: The schematic summarises the outcomes of many different studies, which used different and not directly comparable change analysis methods and time periods. The arrows in the schematic indicate the majority of trends, including regions with weak and/or mixed change patterns. Areas with no or inconclusive studies owing to insufficient data (e.g. Italy) and inconclusive change signal (e.g. Sweden) are

Source: Hall et al., 2014.



© 2012 JRC, European Commission



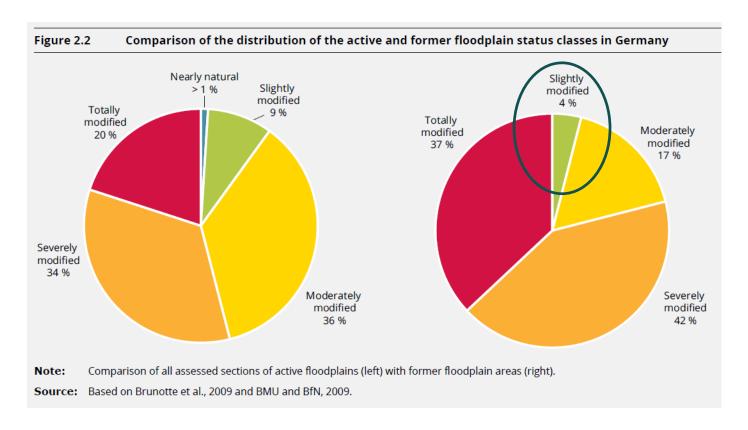
Remaining areas as status

River section	Morphological floodplain area (km²)	Remaining floodplain area (km²)	Loss of floodplain area (%)
Upper Danube (Austria, Germany) (a,b)	1 762	95	95
Central Danube (Croatia, Hungary, Serbia, Slovakia) (ª)	8 161	2 002	75
Lower Danube (Bulgaria, Republic of Moldova, Romania, Serbia) (a)	8 173	2 193	73
Danube Delta (Romania, Ukraine) (a)	5 402	3 799	30
Tisza (Hungary, Romania, Ukraine) (°)	36 000	1 800	95
Upper Rhine (France, Germany) (d)			93
River Rhine (Austria, Switzerland, France, Germany, Netherlands) (d)	8 000	1 200	85
River Rhine (Germany) (b)	2 064	454	80
Rhine and Meuse (Netherlands) (e)			90–100
Seine (France) (f)			99
Oder (Germany, Poland) (§)	3 593	970	73
Oder (only Germany) (b)	941	94	90
Middle Ebro River (Spain) (h)			58

Sources: (4) Schneider et al. (2009); (6) Brunotte et al. (2009); (7) Haraszthy (2001); (9) Schmid-Breton (2015); (9) Rijkswaterstaat Waterdienst (2008); (9) Tockner et al. (2009); (8) WWF Germany (2000); (9) Ollero (2010).



Distance to reference conditions as status



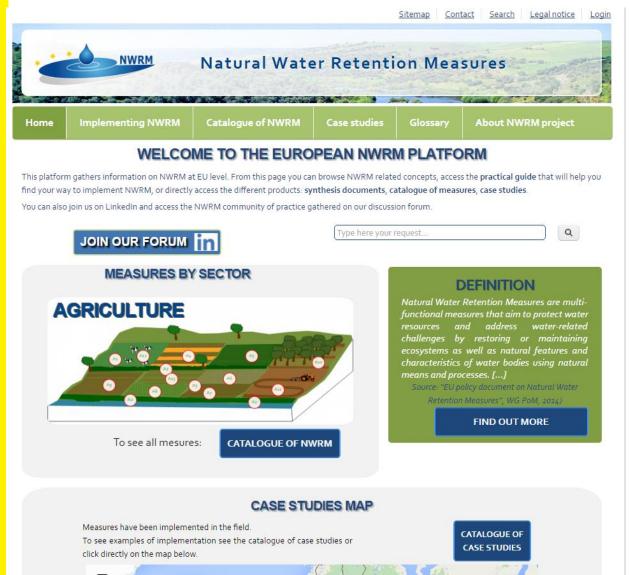




Floodplain management and restoration



Natural water retention measures



http://www.nwrm.eu

- Explicitly mentioned in the Floods
 Directive
- Evidence of being effective and costbeneficial: low regret measures However:
 - large spatial scale
 - financing

River Mur recognised for effective river basin management

- Second European River Prize (2014)
- Restoring old structures and recovering natural habitats by reconnecting them with the dynamic river-system
- Environmental benefits, passive flood protection, natural

recreation areas, ...

 Policy integration and stakeholder dialogue





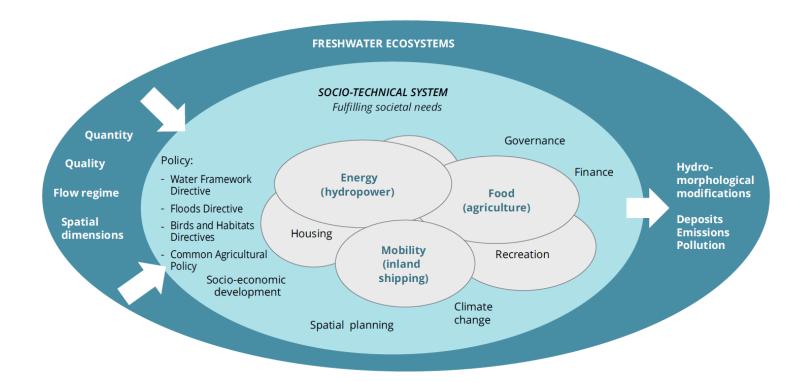
The River Mur Image © Jacquesverlaeken



Policy developments and implementation



Water and nature policies, thematic policies





European policies influencing the management of floods and floodplains

- FLOODS DIRECTVE
- Water framework directive
- Birds and Habitats Directives
- •
- CAP (!)
- Regional and urban policies (!)
- •

Lack of integration and coherence



Links between the Floods Directive, Water Framework Directive and Birds and Habitats Directives

- They don't change each others requirements
- Successes in flood, water, nature and marine policies invariably depend on the progress in all other areas
- Coordinated implementation is rewarding, notwithstanding the different context, aim and instruments
- Mismatches to be solved by early cooperation, negotiation and using the flexibilities the directives provide



Comparison of management aspects

Directive(s)	Floods Directive	Water Framework Directive	Birds and Habitats Directives	
Objectives	Assessment and management of flood risk	Good status (ecological and chemical status for surface water,	Favourable conservation Status of protected habitats and species	
	Reduce adverse consequences (human health, the environment, cultural heritage and economic activity)	chemical and quantitative status for groundwater)	No deterioration	
		No deterioration		
		Exemptions		
Scale	River Basin District (Unit of Management)	River Basin District (and sub-units)	Biogeographical region, country,	
		Water body and water body types	site	
	Areas of Potential Significant Flood	specified at biogeographical scale	Habitat type	
	Risk	Country	Species	
	Country	-	•	
Instruments	Preliminary Flood Risk Assessment	River Basin Management Plan	Network of Protected Areas for	
	Flood Hazard and Risk Maps	Programmes of Measures	Habitats/Species (Natura 2000)	
	Flood Risk Management Plan	Normative definitions (type, reference, intercalibration)	Habitats and wild fauna and flora Appropriate Assessment	
			Management Plans	
Schedule	6-year management cycle ending 2015, 2021, etc.	6-year management cycle ending 2015, 2021, etc.	6-year reporting cycle ending 2012 2018, etc.	

Source: Based on Workshop preparatory committee (2014) for Birds and Habitats Directives and Water Framework Directive objectives and scale.



Links and potential synergies

Column A	Column B	Column C	Column D	Column E
Scale	Hydrological processes of interest for the Floods Directive	Physical processes which are of interest for the Water Framework Directive and which have a relation to the hydrological processes in Column B	Physical processes which are of interest for the Bird and Habitats Directives and which have a relation to the hydrological processes in Column B	Potential synergetic s measures between Columns B, C and D
Catchment	Infiltration	Nutrient control Natural hydromorphology of small water bodies (ª)	Groundwater in- and out-flow Natural groundwater level fluctuations	Restoration of buffering capacity of agricultural land and forests Natural Water Retention Measures
	Retention			
	Storage			
			Temporal pluvial and groundwater floods in low-lying areas	
				Land use planning, securing functions and ecosystem services
Floodplain/ Areas of Potential Significant Flood Risk	Storage	Nutrient-retention Natural hydromorphology of water bodies in floodplains (a)	Connectivity in natural	Increasing or reactivating
	Attenuation of flood waves		degrees	floodplains Land use planning, excluding certain
	(upstream stretches)		Continuity	
	Increase of discharge capacity (downstream stretches)		Inundation depths at natural levels	developments, keeping storage / discharge
			Natural erosion and sedimentation processes	capacities intact
				Increase floodplain area
				Protection of Natura 2000 from adverse effects of flood risk management
				Green infrastructure to support multifunctionality
River bed	Fast discharge of flood water	Natural hydro- morphology (ª)	Continuity	Sediment management
			Environmental flow	



CAP

- 23/05/2016: all 118 RDPs covered by 28 partnerships agreements
- Rural development plans in general missed opportunity to strengthen the links between CAP and water policies
- Trend of greater land and water use
 - Revised CAP includes measures to reduce water use
 - Cross-compliance of WFD discussion postponed



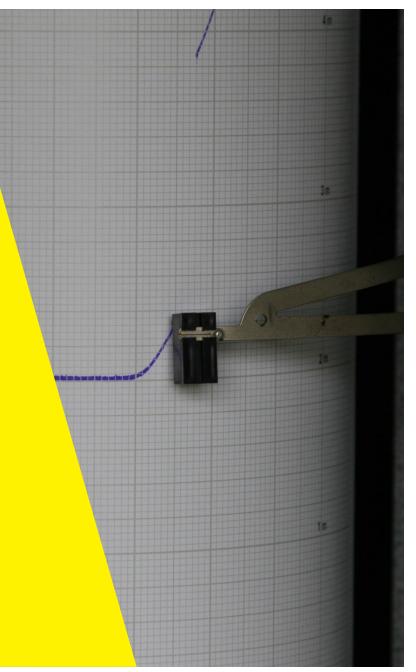
Inland navigation

- Focus on droughts and low flows
- Adaptation of infrastructure, vessels and operations
- Improved fairway conditions
 - Technically possible
 - Structural modifications (WFD)
 - Sediment balance and behaviour
 - Impact on floods
- Role of international river commissions (?)





Conclusions



Knowledge and policy integration

Gaps remain, but we are making progress

- Data
 - Past floods
 - Land use in floodplains
 - Flood-protection infrastructure

Methodology

- Quantify (monetarise) costs and benefits of measures
- Environmental flood impacts

Bring together communities: ecosystem services, disaster risk reduction, climate change adaptation!



Coordination of flood risk management with adjacent policy fields

More than any other environmental hazard, floods bring benefits as well as losses

- Floods serve as ecological 'refueling' or in extreme cases 'reset' buttons
- WFD, BHDs: measures have a primary focus on improving the environment
- FD: hard/grey measures have a negative impact on the quality and amount of ecosystem services
- There no binary switch between green and grey measures:
 'greening the grey'



Guiding principles for the next steps in flood risk management

An inclusive approach

 More than maintaining the integrity of flood control structures:

Efficiency and fairness, resilience and adaptive capacity, safeguarding ecosystem services

Economic assessments supporting an inclusive approach

 Socio-environmental cost-benefit approaches, and adapative management approaches

An appropriate role for inherent uncertainties

 Difficult to distinguish the effect of the different drivers (and pressures)



